

Message Text

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ACTION SS-25

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-----012854 220652Z /11

O 220618Z APR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 0904
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY LONDON
AMEMBASSY NICOSIA

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01607

EXDIS

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E.O. 11652: GDS
TAGS: PORG, UNSC, CY
SUBJECT: CYPRUS: WALDHEIM-MAYNES CONVERSATION OF
APRIL 21

1. SUMMARY: SYG WALDHEIM AND IO ASSISTANT SECRETARY MAYNES DISCUSSED THE CYPRUS QUESTION APRIL 21. WALDHEIM INFORMED MAYNES THAT CYPRIOT PRESIDENT KYPRIANOU HAD TOLD HIM HE WOULD REJECT INTERCOMMUNAL TALKS BASED ON THE TURKISH PROPOSALS. WALDHEIM FELT THERE WAS "NO SOLUTION" TO THE CURRENT SITUATION UNLESS TURKEY GAVE UP A "SUBSTANTIAL PORTION" OF OCCUPIED CYPRIOT TERRITORY. END SUMMARY.

2. AT THE OUTSET OF THE DISCUSSION ON CYPRUS MAYNES SUGGESTED TWO COURSES OF ACTION FOR SYG CONSIDERATION:
1. THE SYG COULD EXPLORE PRIVATELY WITH THE TURKS, AND THEN THE CYPRIOT GOVERNMENT, THE FEASIBILITY OF THE SYG PUBLICALLY CALLING FOR INTERCOMMUNAL TALKS WHILE ALSO
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STATING PUBLICALLY THAT THE PARTIES HAD ASSURED HIM THEY WOULD APPROACH THE TALKS WITH FLEXIBILITY AND A DESIRE TO MAKE PROGRESS. MAYNES NOTED SYG WOULD NEED ASSURANCES THAT THE SIDES WOULD AGREE BEFORE HE COULD MAKE STATEMENT ABOUT FLEXIBILITY. 2. THE SYG COULD SEND A PERSONAL REPRESENTATIVE ON A ROUND OF "SHUTTLE DIPLOMACY" BETWEEN ATHENS AND ANKARA IN AN EFFORT

TO KEEP THE TALKS GOING. MAYNES NOTED THAT UNLESS WE TAKE ACTION TO PREVENT A COLLAPSE OF THE CURRENT EFFORT, WE MIGHT NOT SEE ANOTHER TURKISH OFFER FOR SEVERAL YEARS. WALDHEIM SAID HE AGREED WITH VIEW THAT A COLLAPSE COULD LEAD TO AS MUCH AS A THREE YEAR DEADLOCK. NEVERTHELESS HE THOUGHT THE SITUATION WAS "COMPLETELY HOPELESS".

3. REGARDING THE FIRST SUGGESTION WALDHEIM SAID HE KNEW KYPRIANOU WOULD REJECT IT, ADDING THAT KYPRIANOU HAD TOLD HIM "CONFIDENTIALLY" THAT "HE WOULD REJECT TALKS" IF WALDHEIM CALLED FOR THEM. ELABORATING, WALDHEIM SAID THAT KYPRIANOU COULD NOT ACCEPT THE TURKISH PROPOSALS PRIMARILY BECAUSE OF "CONSTITUTIONAL" PRESSURES. KYPRIANOU BELIEVED CYPRIOT ACCEPTANCE OF THE TURKISH PROPOSALS AS A BASIS FOR NEGOTIATION MEANT THE PARTITION OF THE ISLAND IN TWO. IN WALDHEIM'S WORDS CYPRUS WOULD "NOT BE EVEN A FEDERATION OR CONFEDERATION" IF THE TURKISH PROPOSALS WERE ACCEPTED.

4. SYG CONTINUED THAT HE HAD ASKED KYPRIANOU TO ENTER NEGOTIATIONS EVEN THOUGH HE (KYPRIANOU) DID NOT ACCEPT THE TURKISH PROPOSALS. CYPRUS SHOULD NOT BE SEEN AS UNWILLING EVEN TO TALK. ACCORDING TO WALDHEIM, KYPRIANOU RESPONDED THAT "CYPRUS HAD BEEN TAKEN IN TOO MANY TIMES BY THE TURKS, " ADDING THAT IF THE TURKS

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CAME UP WITH THIS KIND OF EFFORT NOW, "YOU CAN IMAGINE HOW THEY WILL BEHAVE IF THE (US) ARMS EMBARGO IS LIFTED." WALDHEIM LAMENTED THAT ALL HIS ARGUEMENTS IN FAVOR OF NEGOTIATIONS HAD FAILED TO CHANGE KYPRIANOU'S MIND.

5. MAYNES ASKED IF A TURKISH STATEMENT ALLOWING FOR FLEXIBILITY IN ALL MAJOR AREAS OF DISCUSSION MIGHT NOT MAKE KYPRIANOU CHANGE HIS MIND. WALDHEIM SHRUGGED HIS SHOULDERS AND REPLIED, "I TELL YOU QUITE FRANKLY I DO NOT SEE ANY SOLUTION IF THE TURKS DO NOT GIVE UP ANY SUBSTANTIAL PART OF THE OCCUPIED TERRITORY. I AM MORE AND MORE FRUSTRATED." THE "SIX ROUNDS IN VIENNA HAVE BEEN MOST FRUSTRATING BECAUSE THESE PEOPLE DO NOT KEEP THEIR WORD - THEY ARE NOT BOUND BY THEIR STATEMENTS." IT WAS "NOT GOOD FOR THE UN TO GET INTO SOMETHING HOPELESS."

6. SYG THEN, OFFERED TWO IDEAS WHICH HE HAD THAT MIGHT LEAD TO INTERCOMMUNAL TALKS. 1. THE US AMB. TO CYPRUS SHOULD SPEAK TO KYPRIANOU TO SEE IF HE WOULD BE WILLING TO GO ALONG WITH SYG'S STATEMENT NOTING FLEXIBILITY

ON ALL SIDES AND ANNOUNCING INTERCOMMUNAL TALKS. 2.
ALTERNATIVELY, THE TURKS WOULD HAVE TO
SWEETEN THEIR PROPOSALS SO GREEK CYPRIOTS COULD ACCEPT
THEM AS A BASIS FOR NEGOTIATIONS.

7. AS TO THE POSSIBILITY OF "SHUTTLE DIPLOMACY",
WALDHEIM SAID THAT GALINDO POHL, HIS NEWLY APPOINTED
SPECIAL REPRESENTATIVE ON CYPRUS, WOULD SOON BE MAKING
COURTESY CALLS ON BOTH ATHENS AND ANKARA. THE SYG SAID

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 01607

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HE WAS WILLING TO TRY "SHUTTLE DIPLOMACY" BUT HE
CONCLUDED THAT HE THOUGHT THE SITUATION WAS "150
HOPELESS."

8. MAYNES SAID HE WOULD REPORT SYG'S REMARKS TO THE
SECRETARY, WHO WAS CONCERNED THAT WE DO EVERYTHING WE
CAN TO KEEP THE DIALOGUE OPEN. THE SECRETARY MIGHT
WISH TO REFLECT ON THE SYG'S COMMENTS AND TELEPHONE HIM.
WALDHEIM SAID HE WOULD BE HAPPY TO DISCUSS THE ISSUE
WITH THE SECRETARY. YOUNG

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